DOCUMENT





Proposals for Draft Amendments to the Constitution of the European Scout Region

European Scout Committee





Proposals for Draft Amendments to the Constitution of the European Scout Region

European Scout Committee

The European Scout Committee proposes that the 24th European Scout Conference (2022) adopt the following Draft Amendments to the Constitution of the European Scout Region of the World Organization of the Scout Movement.

A brief explanation, the text of the Draft Resolution and background information are included in the Conference Document to provide Member Organisations with the required information to facilitate discussions before a decision is made by the Conference during a voting session at the Conference.

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Draft Amendments to the Constitution of the European Scout Region

Background

The Constitution of the European Scout Region consists of the set of fundamental principles and rules according to which the European Scout Region is acknowledged to be governed. As per international good governance best practices it should be regularly considered for review to reflect the most recent changes and current practices of the organisation.

In light of this best practice, the European Scout Committee has considered the need to review the Constitution of the European Scout Region and agreed to proceed with the following proposal.

It is of note that the Constitution of the European Scout Region was reviewed in 2019. The proposed amendments to the 2016 version can be found under the following links:

- Constitution of the European Scout Region (2016)
- Draft amendments to the Constitution of the European Scout Region (2018)
- Constitution of the European Scout Region (2019)

It is worth noting that all Draft Amendments to the Constitution of the European Scout Region proposed in this document were submitted for review to the Constitutions Committee of the World Scout Committee to ensure compliance and alignment with the Constitution of the World Organization of the Scout Movement (WOSM Constitution).

Draft Amendments (wording)

The proposed changes in green are language-based to bring:

- Consistency: To avoid misinterpretations, short references (such as "Constitution" or "Region" or "Committee") are eliminated and replaced by the full name of the reference. Short references are only kept in case they clearly refer to the very constitution of the European Scout Region. Furthermore, some expressions were changed in order to be consistent with the current practice ("Regional Director" instead of "Secretary") or with the WOSM Constitution ("Member Organizations" instead of "National Scout Organizations"). Proposals for such changes appear in the preamble as well as in Articles I, II, IV, V, VI, and VII.
- Updated terminology: The adjective "kindred" appearing in the preamble as well as in Article II
 was considered as an outdated expression which does not necessarily add value to express the
 spirit of Scouting. Therefore, the proposal is to remove the word.

Draft Amendments (content)

The proposed changes in blue are content-based:

Purpose and principles (Article II)

With the latest and substantial development of the European Scout Region, the opportunity to reflect the latest evolution in our purpose and principles was considered. The following elements have been identified as defining principles of the European Scout Region: Youth Involvement, Diversity and Inclusion, and Safe from Harm.

- 1. Youth Involvement: While reference is made in Article II "Purpose and Principles" the European Scout Committee encourages explicit reference when describing our purpose and principles. Such reference is also very common in the Constitutions of Member Organisations.
- 2. Diversity and Inclusion: Over the past four Triennia, Diversity and Inclusion were present as a strategic priority, an important area of work and more recently a WOSM Service. In practice, the focus on diversity and inclusion has continued to evolve reaching all aspects of our activities and operations. The European Scout Committee believes it is fundamental to consider diversity and inclusion in all areas of work of the European Scout Region and supports its integration as a principle.

3. Safe from Harm: With the adoption of the World Scout Conference Resolution 2021-D and the amendment to the WOSM Constitution (new Article V.5.e), the European Scout Committee, in consultation with the Constitutions Committee, supports reiterating this requirement on a WOSM level as a principle at Regional level.

The role of the European Scout Committee (Article IV)

Building on the evolution of the role of the European Scout Committee as the governance body of the organisation, as well as on the expectations for a Committee which serves, guides and steers the European Scout Region, the European Scout Committee sees an opportunity to further define its governance role on a strategic level. The proposed addition also aims at supporting a clear link and understanding of its responsibilities (which are further defined in its own governance resources). To further emphasise the strategic role of the European Scout Committee, further input was added to its ability to establish subsidiary structures.

The role of the European Regional Office (Article V)

Following the same approach, changes were made to this article building on the operational functions of the European Regional Office. While the current version of the Constitution refers to the European Regional Office as a secretariat – which is indeed an important function of the office - the term secretariat limits the function of the European Regional Office to administrative support to the European Scout Region. This does not reflect the important role staff has in the implementation of the Regional Scout Plan and respective activities. Elements were added to the description of the function of the European Regional Office to reflect the current practice. The wording used also reflects language used in the WOSM Constitution.

Proposed Draft Amendments to the Constitution of the European Scout Region

The 24th European Scout Conference,

- Conscious that the Constitution of the European Scout Region consists of the set of fundamental principles and rules according to which the European Scout Region is acknowledged to be governed, and
- Recognising that, as per international good governance best practices, it should be regularly considered for review to reflect the most recent changes and current practices of the organisation.

Adopts the following proposed draft amendments to the Constitution of the European Scout Region of the World Organization of the Scout Movement:

Evicting	Provisions
EXISTING	Provisions

Preamble

Accredited representatives of National Scout Organizations, being members of the World Scout Conference and operating in the geographical area of Europe, as defined by the World Scout Committee, met in Altenberg in 1960 and agreed on a closer cooperation amongst themselves. The principles on which such cooperation would be based were laid down in Hove, England in 1962 in an instrument known as "The Hove Document".

At the European Scout Conference held in Baden in 1970, it was decided to establish the European Scout Region of the Scout Movement.

The present Constitution, which is based on the World Constitution, governs the operation of the

Proposed Draft Amendments

Preamble

Accredited representatives of National Scout Member Organizations, being members of the World Organization of the Scout Movement Scout Conference and operating in the geographical area of Europe, as defined by the World Scout Committee, met in Altenberg in 1960 and agreed on a closer cooperation amongst themselves. The principles on which such cooperation would be based were laid down in Hove, England in 1962 in an instrument known as "The Hove Document".

At the European Scout Conference held in Baden in 1970, it was decided to establish the European Scout Region of the Scout Movement.

The present Constitution, which is based on the Constitution of the World Organization of the

European Scout Region in a kindred spirit of world cooperation and friendship.

Scout Movement World Constitution, governs the operation of the European Scout Region in a **kindred** spirit of world cooperation and friendship.

Article I: Title and Organs

1. Title

The World Organization of the Scout Movement at European level is governed by the World Constitution and this Constitution, under the title of "The European Scout Region", hereinafter called the "European Region", as an independent, non-political, non-governmental organization.

2. Organs

The organs of the European Region are:

- a) The European Scout Conference; comprising Member Organizations of the World Organisation of the Scout Movement located in the European Region.
- b) The European Scout Committee, duly elected by the European Scout Conference.
- c) The European Regional Office, directed by a Regional Director.

Article II: Purpose and Principles

- a) The purpose of the European Region is to assist the World Organization in fostering the Scout Movement in Europe.
- b) The principles of the European Region are those of the Scout Movement.
- c) The European Region accepts and promotes work according to the Scout Method as set out on the Constitution of the World Organisation of the Scout Movement.
- d) In particular, the European Region values transparency in all its operations.

Article I: Title and Organs

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2. Organs

The organs of the European **Scout** Region are:

- a) The European Scout Conference; comprising Member Organizations of the World Organisation of the Scout Movement located in the European **Scout** Region.
- b) The European Scout Committee, duly elected by the European Scout Conference.
- c) The European Regional Office, directed by a Regional Director.

Article II: Purpose and Principles

- a) The purpose of the European **Scout** Region is to assist the World Organization in fostering the Scout Movement in Europe.
- b) The principles of the European **Scout** Region are those of the Scout Movement.
- c) The European **Scout** Region accepts and promotes work according to the Scout Method as set out on the Constitution of the World **Organization** of the Scout Movement.
- d) The European Scout Region ensures meaningful participation and a sustained involvement of young people in all activities of the European Scout Region.
- e) The European Scout Region embraces diversity and promotes an inclusive environment in the societies in which Scouting exists.
- f) The European Scout Region commits to the highest standards in child, youth and adult protection, safeguarding and wellbeing.
- **g) d) In particular, the The** European **Scout** Region values transparency in all its operations.

Article III: European Scout Conference

1. Functions

The functions of the European Scout Conference are:

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1. Functions

The functions of the European Scout Conference are:

- a) To further the development of the Scout Movement within the Region, by promoting the kindred spirit of cooperation and mutual assistance amongst Member Organizations within the Region.
- b) To foster the idea of European citizenship, based on the consciousness of a common heritage and destiny.
- c) To develop cooperation among European youth.
- d) To exercise other functions resulting from this Constitution and other laws governing the European Region.
- e) To ensure the proper implementation of the decisions and policies laid down by the World Organization of the Scout Movement which affect the European Region.
- f) The Conference shall hear the report of the European Committee, approve the report of the Regional Treasurer and elect members of the European Committee.

2. Meetings

- a) Meetings of the European Scout Conference shall consist of delegations of Member Organizations defined in Article I.2.a above.
- b) There shall be an ordinary meeting of the European Conference every three years at such time and place as the Conference may decide.
- c) An extraordinary meeting may be called on the decision of the European Committee, or at the request of not less than one third of the Member Organizations.

3. Quorum

a) Delegations from not less than half of the recognised Member Organizations in Europe shall constitute a quorum for any meeting of the Conference.

4. Voting

- a) Each Member Organization shall have six votes and resolutions shall be taken by a simple majority of members present or represented and voting. In the event of a tie, the motion is defeated.
- b) In appropriate circumstances determined by the European Scout Committee there may be a referendum by post or electronic communication to Member Organizations between meetings of the European Scout Conference when the same rules

- a) To further the development of the Scout Movement within the Region, by promoting the **kindred** spirit of cooperation and mutual assistance amongst Member Organizations within the Region.
- b) To foster the idea of **active** European citizenship, based on the consciousness of a common heritage and destiny values.
- c) To develop cooperation among young people in Europe European youth.
- d) To exercise other functions resulting from this Constitution and other laws governing the European **Scout** Region.
- e) To ensure the proper implementation of the decisions and policies laid down by the World Organization of the Scout Movement which affect the European Region.
- f) The Conference shall hear the report of the European **Scout** Committee, approve the report of the Regional Treasurer and elect members of the European **Scout** Committee.

2. Meetings

- a) Meetings of the European Scout Conference shall consist of delegations of Member Organizations defined in Article I.2.a above.
- b) There shall be an ordinary meeting of the European **Scout** Conference every three years at such time and place as the Conference may decide.
- c) An extraordinary meeting may be called on the decision of the European **Scout** Committee, or at the request of not less than one third of the Member Organizations.

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- b) In appropriate circumstances determined by the European Scout Committee there may be a referendum by post or electronic communication to Member Organizations between meetings of the European Scout Conference when the same rules

as to voting are applicable as set out in Article III.4.a.

The following decisions shall never be taken by post or electronic communication:

- Annual regional registration fee rate (Article VI.1 of the constitution)
- Amendments to the constitution (Article VII of the constitution)
- Major changes of policy
- 5. Rules of Procedure
- a) The European Conference shall adopt its own Rules of Procedure as required.

Article IV: European Scout Committee

1. Functions

The functions of the European Scout Committee are:

- a) To exercise such functions as are provided for in the present constitution.
- b) To put into effect the resolutions of the Conference and to fulfil any duty that the Conference may assign to it.
- c) To act as an advisory body to the World Committee.
- d) To act as an advisory body for Member Organizations requiring advice and assistance.
- 2. Composition
- a) The European Committee shall consist of six members who shall consider the interests of the Movement as a whole and shall neither consider themselves nor be considered as representing any particular Member Organization.
- b) At any ordinary meeting of the Conference, the members shall be elected until the next ordinary Conference. A retiring member shall only be eligible for re-election for one further period.
- c) The European Committee shall have power to accept resignations and to fill vacancies in its membership until the next meeting of the Conference. In order to fill a vacancy on the Committee, the candidate for election with the highest number of votes who was not elected (and who has not subsequently already been coopted) shall be co-opted as a member of the Committee.

In the event of there being no further candidates, the European Committee can choose to send an open call for candidates and to organize an intermediate election through postal/electronic as to voting are applicable as set out in Article III.4.a.

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- Annual regional registration fee rate (Article VI.1 of the Constitution)
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- Major changes of policy
- 5. Rules of Procedure
- a) The European **Scout** Conference shall adopt its own Rules of Procedure as required.

Article IV: European Scout Committee

1. Functions

The functions of the European Scout Committee are:

- a) To exercise such functions as are provided for in the present **Constitution**.
- b) To provide strategic leadership of the European Scout Region.
- c) To put into effect the resolutions of the Conference and to fulfil any duty that the Conference may assign to it.
- **d)** To act as an advisory body to the World **Scout** Committee.
- **e)** To act as an advisory body for Member Organizations requiring advice and assistance.
- 2. Composition
- a) The European **Scout** Committee shall consist of six members who shall consider the interests of the Movement as a whole and shall neither consider themselves nor be considered as representing any particular Member Organization.
- b) At any ordinary meeting of the Conference, the members shall be elected until the next ordinary Conference. A retiring member shall only be eligible for re-election for one further period.
- c) The European **Scout** Committee shall have power to accept resignations and to fill vacancies in its membership until the next meeting of the Conference. In order to fill a vacancy on the **European Scout** Committee, the candidate for election with the highest number of votes who was not elected (and who has not subsequently already been co-opted) shall be co-opted as a member of the **European Scout** Committee.

In the event of there being no further candidates, the European **Scout** Committee can choose to send an open call for candidates and to organize an intermediate election through postal/electronic ballot. New committee members will then be coopted according to the results of the postal/electronic voting session.

- d) Election to the Committee is subject to the following conditions:
- In no case shall more than one member from any one country serve on the Committee in any one period.
- Only members of a recognized Member Organization are eligible.
- Nominations must be sent to the Secretary at least four months ahead of the Conference.
 They shall be made or endorsed by the National Scout Organization of which the nominee is a member.
- On election, and following discussion with fellow committee members, all elected members must declare any possible conflicts of interest arising from positions held in their own or other Scout associations, which would lead to permanent conflicts of interest concerning their perceived impartiality. Positions on the national board and that of International Commissioner, would automatically be conflicts of interest, and such positions would require to be resigned within four months of election.
- A conflict-of-interest register will be established so that members may declare, at any time, issues and interests they may have institutionally and personally that impact on their contribution to decision making or influence by the Committee.
- 3. Organisation of the Committee
- a) The European Committee shall elect its own Chairperson and Vice-Chairperson. The Chairperson or the Vice-Chairperson, on election, becomes an ex-officio non-voting member of the World Scout Committee. The European Committee may appoint any one of its members for a special task; it may invite any person whom it may deem useful in accomplishing its task as a consultant without vote.
- b) The European Committee shall elect an external specialist to serve as Treasurer. The Treasurer will attend meetings of the European Committee as ex-officio non-voting member of the Committee. The Treasurer is formally appointed by the Treasurer of the World Scout Committee for a three-year period after consultation with the European Scout Committee. (Resolution 6/71, World Scout Conference).
- c) The European Committee shall meet at such time and places as it may decide. The European

- ballot. New committee members will then be coopted according to the results of the postal/electronic voting session.
- d) Election to the **European Scout** Committee is subject to the following conditions:
- In no case shall more than one member from any one country serve on the European Scout Committee in any one period.
- Only members of a recognized Member Organization are eligible.
- Nominations must be sent to the Secretary
 Regional Director at least four months ahead
 of the Conference. They shall be made or
 endorsed by the National Scout Organization
 of which the nominee is a member.
- On election, and following discussion with fellow committee members, all elected members must declare any possible conflicts of interest arising from positions held in their own or other Scout associations, which would lead to permanent conflicts of interest concerning their perceived impartiality. Positions on the national board and that of International Commissioner, would automatically be conflicts of interest, and such positions would require to be resigned within four months of election.
- A conflict-of-interest register will be established so that members may declare, at any time, issues and interests they may have institutionally and personally that impact on their contribution to decision making or influence by the **European Scout** Committee.
- 3. Organisation of the Committee
- a) The European **Scout** Committee shall elect its own Chairperson and Vice-Chairperson. The Chairperson or the Vice-Chairperson, on election, becomes an ex-officio non-voting member of the World Scout Committee. The European **Scout** Committee may appoint any one of its members for a special task; it may invite any person whom it may deem useful in accomplishing its task as a consultant without vote.
- b) The European **Scout** Committee shall elect an external specialist to serve as Treasurer. The Treasurer will attend meetings of the European Committee as ex-officio non-voting member of the Committee. The Treasurer is formally appointed by the Treasurer of the World Scout Committee for a three-year period after consultation with the European Scout Committee. (Resolution 6/71, World Scout Conference).
- c) The European **Scout** Committee shall meet at such time and places as it may decide. **Such**

Committee adopts its own rules of procedure and other operating processes which are contained in the Standing Orders of the European Committee which are adopted or amended by each new incoming committee at its first meeting. These Standing Orders shall be made available to members. The participation, in person or otherwise, as defined in the Standing Orders, of four members shall constitute a guorum.

d) The European Committee may establish subsidiary organs (Sub-Committees and task forces) and adopt additional rules of procedure as required.

meetings may be held using electronic communication technology. Virtual attendance of individuals is permitted. The European Scout Committee adopts its own rules of procedure and other operating processes which are contained in the Standing Orders of the European Scout Committee which are adopted or amended by each new incoming committee at its first meeting. These Standing Orders shall be made available to Member Organizations. The participation, in person or otherwise, as defined in the Standing Orders, of four members shall constitute a quorum.

d) The European Scout Committee may establish subsidiary structures organs (such as Sub-Committees, working and project groups as well as task forces) and adopt additional rules of procedure as required. Subsidiary structures may be considered particularly to support the implementation of the operational aspects of resolutions of the Conference and any other duties assigned by the Conference to the European Scout Committee.

Article V: European Regional Office

1. Functions

The functions of the European Regional Office are:

- a) To serve as secretariat of the European Scout Region.
- b) To serve as a secretariat of the World Organization in matters relating to the Region.

Article V: European Regional Office

1. Functions

The functions of the European Regional Office are:

- a) To serve as secretariat of the European Scout Region.
- b) To serve as a secretariat of the World Organization and work with the World Scout Bureau and other Regional Offices in matters relating to the Region.
- c) To support the operational implementation of resolutions of the Conference and any other duties assigned by the Conference as well as regional Scout events and meetings in such a way the European Scout Committee may define.
- d) To maintain relations with Member Organizations and to assist them in the development of Scouting.
- e) To maintain relations with European organizations whose activities are concerned, inter alia, with youth.

2. Composition

The European Regional Office shall comprise the Regional Director and such staff as the Region may require.

3. Regional Director

The European Office is directed by a Regional Director. The Regional Director is appointed by

2. Composition

The European Regional Office shall comprise the Regional Director and such staff as the **European Scout** Region may require.

3. Regional Director

The European **Regional** Office is directed by a Regional Director. The Regional Director is

the Secretary General of the World Organization of the Scout Movement in agreement with the European Committee, is paid by the World Bureau and reports to the Secretary General, to whom he or she is responsible, and to the European Committee. The Regional Director shall serve as secretary to the European Committee.

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Article VI: Financial Provisions

1. Registration Fees

- a) Each Member Organization shall pay an annual registration fee at an agreed per capita rate to be determined from time to time by the European Conference by a two-thirds majority.
- b) Payment of the annual registration fee up to and including the end of the fiscal year preceding a European Conference, is a pre-requisite for voting at that Conference, unless remission or postponement has received prior authorisation from the European Committee.

2. Annual Budget

All the funds shall be deposited to the credit of the European Office and shall be disbursed by the Treasurer in accordance with a budget approved and certified by the European Committee.

3. Financial Statement

An audited financial statement shall be submitted annually by the Treasurer to the European Committee and shall be sent to all Member Organizations.

4. Auditors

The European Committee shall agree the appointment of auditors with the World Scout Bureau.

Article VII: Other Provisions

1. Official Languages

The official languages of the European Region are English and French. In the event of a conflict arising out of the interpretation of this Constitution, or any other official document of the European Organization, the English text shall prevail.

2. Amendments

a) This Constitution may be amended by the European Conference at any of its meetings. Texts of the proposed amendments shall be communicated by the European Office to all

Article VI: Financial Provisions

- 1. Registration Fees
- a) Each Member Organization shall pay an annual registration fee at an agreed per capita rate to be determined from time to time by the European **Scout** Conference by a two-thirds majority.
- b) Payment of the annual registration fee up to and including the end of the fiscal year preceding a European **Scout** Conference, is a pre-requisite for voting at that Conference, unless remission or postponement has received prior authorisation from the European Scout Committee.

2. Annual Budget

All the funds shall be deposited to the credit of the European **Regional** Office and shall be disbursed by the Treasurer in accordance with a budget approved and certified by the European **Scout** Committee.

3. Financial Statement

An audited financial statement shall be submitted annually by the Treasurer to the European **Scout** Committee and shall be sent to all Member Organizations.

4. Auditors

The European **Scout** Committee shall agree the appointment of auditors with the World Scout Bureau.

Article VII: Other Provisions

1. Official Languages

The official languages of the European **Scout**Region are English and French. In the event of a conflict arising out of the interpretation of this Constitution, or any other official document of the European **Scout Region Organization**, the English text shall prevail.

2. Amendments

a) This Constitution may be amended by the European **Scout** Conference at any of its meetings. Texts of the proposed amendments shall be communicated by the European **Regional**

Member Organizations at least four months in advance of the time of the meeting.

b) Amendments to the Constitution require a twothirds majority vote of those present and voting.

3. Interpretation

In conformity with the World Constitution:

- a) This Constitution and future amendments must be approved by the World Committee before entering into force.
- b) In the event of a conflict between obligations resulting from the World Constitution of the Scout Movement and obligations resulting from this Constitution, the obligations resulting from the World Constitution shall prevail.

4. Dissolution of the Region

The European Scout Region may be dissolved by a resolution adopted at a Regional Conference by a minimum of four-fifths of the votes cast by Member Organizations defined in the Article III.2.a.

Such a proposal for dissolution shall follow the same procedure set out in Article VII.2 for Constitutional amendments.

In the event of the dissolution of the European Scout Region, or of any of its bodies established by this Constitution, the totality of their assets shall become the property of the World Organization of the Scout Movement.

If at the time of the dissolution, the World Organization of the Scout Movement, or the legal entity under which it legally operates, is not operational or is incapable of receiving the assets of the European Scout Region or of any of its bodies, then such assets shall be placed at the disposal of one or more organizations which operate exclusively for charitable, educational or scientific purposes, as deemed appropriate by the Regional Conference which approves the dissolution.

This Constitution was adopted by the European Scout Conference at Killarney, Ireland, on 18 April 1977; it was approved by the World Scout Committee on 14/15 July 1979 and was amended by the European Scout Conference at Prague, Czech Republic, on 12 July 2001 and approved by the World Scout Committee on 30 September – 1 October 2001. It was further amended at the

Office to all Member Organizations at least four months in advance of the time of the meeting.

b) Amendments to the Constitution require a twothirds majority vote of those present and voting.

3. Interpretation

In conformity with the Constitution of the World Organization of the Scout Movement World Constitution:

- a) This Constitution and future amendments must be approved by the World **Scout** Committee before entering into force.
- b) In the event of a conflict between obligations resulting from the Constitution of the World Organization of the Scout Movement World Constitution of the Scout Movement and obligations resulting from this Constitution, the obligations resulting from the Constitution of the World Organization of the Scout Movement World Constitution shall prevail.

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If at the time of the dissolution, the World Organization of the Scout Movement, or the legal entity under which it legally operates, is not operational or is incapable of receiving the assets of the European Scout Region or of any of its bodies, then such assets shall be placed at the disposal of one or more organizations which operate exclusively for charitable, educational or scientific purposes, as deemed appropriate by the Regional **Scout** Conference which approves the dissolution.

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Proposed by: European Scout Committee

